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इस भाग में भिन्न पृष्ठ संख्या दी जाती है जिससे कि यह अलग संकलन के रूप में रखा जा सके।
Separate paging is given to this Part in order that it may be filed as a separate compilation.

LOK SABHA

The following Bill was introduced in Lok Sabha on 20-12-1999.

BILL No. 137 OF 1999

A Bill to provide for the constitution of a Central Vigilance Commission to inquire or cause inquiries to be conducted into offences alleged to have been committed under the Prevention of Corruption Act, 1988 by certain categories of public servants of the Central Government, corporations established by or under any Central Act, Government companies, societies and local authorities owned or controlled by the Central Government and for matters connected therewith or incidental thereto.

Be it enacted by Parliament in the Fiftieth Year of the Republic of India as follows:—

CHAPTER I

PRELIMINARY

1. This Act may be called the Central Vigilance Commission Act, 1999.
2. In this Act, unless the context otherwise requires:—

Short title.

Definitions.

(a) "Central Vigilance Commissioner" means the Central Vigilance Commissioner appointed under sub-section (1) of section 4;

(b) "Commission" means the Central Vigilance Commission constituted under sub-section (1) of section 3;

(c) "Delhi Special Police Establishment" means the Delhi Special Police Establishment constituted under sub-section (1) of section 2 of the Delhi Special Police Establishment Act, 1946;

(d) "prescribed" means prescribed by rules made under this Act;

(e) "Vigilance Commissioner" means a Vigilance Commissioner appointed under sub-section (1) of section 4.

CHAPTER II
THE CENTRAL VIGILANCE COMMISSION

Constitution of
Central
Vigilance
Commission.

3. (1) There shall be constituted a body to be known as the Central Vigilance Commission to exercise the powers conferred upon, and to perform the functions assigned to it under this Act and the Central Vigilance Commission constituted under sub-section (1) of section 3 of the Central Vigilance Commission Ordinance, 1999 which ceased to operate, and continued under the Government of India in the Ministry of Personnel, Public Grievances and Pensions (Department of Personnel and Training) Resolution No. 371/20/99-AVD-III dated the 4th April, 1999 shall be deemed to be the Commission constituted under this Act.

Ord. 4 of
1999.

(2) The Commission shall consist of—

- | | | |
|--|---|--------------|
| (a) a Central Vigilance Commissioner | — | Chairperson; |
| (b) not more than four Vigilance Commissioners | — | Members. |

(3) The Central Vigilance Commissioner and the Vigilance Commissioners shall be appointed from amongst persons—

(a) who have been or are in an All-India Service or in any civil service of the Union or in a civil post under the Union having knowledge and experience in the matters relating to vigilance, policy making and administration including police administration; and

(b) who have held office or are holding office in a corporation established by or under any Central Act or a Government company owned or controlled by the Central Government and persons who have expertise and experience in finance including insurance and banking, law, vigilance and investigations:

Provided that, from amongst the Central Vigilance Commissioner and the Vigilance Commissioners, not more than three persons shall belong to the category of persons referred to either in clause (a) or clause (b):

Provided further that while appointing the Central Vigilance Commissioner or the other Vigilance Commissioners, the Central Government shall ensure that they do not belong to the same service or category of person referred to either in clause (a) or clause (b).

(4) The Central Government shall appoint a Secretary to the Commission on such terms and conditions as it deems fit to exercise such powers and discharge such duties as the Commission may by regulations specify in this behalf.

(5) The Central Vigilance Commissioner, the other Vigilance Commissioners and the Secretary to the Commission appointed under the Central Vigilance Commission Ordinance, 1999 or the Resolution of the Government of India in the Ministry of Personnel, Public Grievances and Pensions (Department of Personnel and Training) Resolution No. 371/20/99-AVD-III dated the 4th April, 1999 shall be deemed to have been appointed under this Act on the same terms and conditions including the term of office subject to which they were so appointed under the said Ordinance or the Resolution, as the case may be.

Ord. 4 of
1999.

Explanation.—For the purposes of this sub-section, the expression “term of office” shall be construed as the term of office with effect from the date the Central Vigilance Commissioner or any Vigilance Commissioner has entered upon his office and continued as such under this Act.

(6) The headquarters of the Commission shall be at New Delhi.

Appointment
of Central
Vigilance
Commissioner
and Vigilance
Commissioners.

4. (1) The Central Vigilance Commissioner and the Vigilance Commissioners shall be appointed by the President by warrant under his hand and seal:

Provided that every appointment under this sub-section shall be made after obtaining the recommendation of a Committee consisting of—

- | | | |
|---|---|--------------|
| (a) the Prime Minister | — | Chairperson; |
| (b) the Minister of Home Affairs | — | Member; |
| (c) the Leader of the Opposition in the House of the People | — | Member. |

Explanation.—For the purposes of this sub-section, “the Leader of the Opposition in the House of the People” shall, when no such Leader has been so recognized, include the Leader of the single largest group in opposition of the Government in the House of the People.

(2) No appointment of a Central Vigilance Commissioner or a Vigilance Commissioner shall be invalid merely by reason of any vacancy in the Committee.

5. (1) Subject to the provisions of sub-sections (3) and (4), the Central Vigilance Commissioner shall hold office for a term of four years from the date on which he enters upon his office or till he attains the age of sixty-five years, whichever is earlier.

Terms and other conditions of service of Central Vigilance Commissioner.

(2) Subject to the provisions of sub-sections (3) and (4), every Vigilance Commissioner shall hold office for a term of three years from the date on which he enters upon his office or till he attains the age of sixty-five years, whichever is earlier.

(3) The Central Vigilance Commissioner or a Vigilance Commissioner shall, before he enters upon his office, make and subscribe before the President, or some person appointed in that behalf by him, an oath or affirmation according to the form set out for the purpose in the Schedule to this Act.

(4) The Central Vigilance Commissioner or a Vigilance Commissioner may, by writing under his hand addressed to the President, resign his office.

(5) The Central Vigilance Commissioner or a Vigilance Commissioner may be removed from his office in the manner provided in section 6.

(6) On ceasing to hold office, the Central Vigilance Commissioner and every other Vigilance Commissioner shall be ineligible for—

(a) reappointment in the Commission;

(b) any diplomatic assignment, appointment as administrator of a Union territory and such other assignment or appointment which is required by law to be made by the President by warrant under his hand and seal.

(7) The salary and allowances payable to and the other conditions of service of—

(a) the Central Vigilance Commissioner shall be the same as those of the Chairman of the Union Public Service Commission;

(b) the Vigilance Commissioner shall be the same as those of a Member of the Union Public Service Commission:

Provided that if the Central Vigilance Commissioner or any Vigilance Commissioner is, at the time of his appointment, in receipt of a pension (other than a disability or wound pension) in respect of any previous service under the Government of India or under the Government of a State, his salary in respect of the service as the Central Vigilance Commissioner or any Vigilance Commissioner shall be reduced by the amount of that pension including any portion of pension which was commuted and pension equivalent of other forms of retirement benefits excluding pension equivalent of retirement gratuity:

Provided further that if the Central Vigilance Commissioner or any Vigilance Commissioner is, at the time of his appointment, in receipt of retirement benefits in respect of any previous service rendered in a corporation established by or under any Central Act or a Government company owned or controlled by the Central Government, his salary in respect of the service as the Central Vigilance Commissioner or, as the case may be, the Vigilance Commissioner shall be reduced by the amount of pension equivalent to the retirement benefits:

Provided also that the salary, allowances and pension payable to, and the other conditions of service of, the Central Vigilance Commissioner or any Vigilance Commissioner shall not be varied to his disadvantage after his appointment.

6. (1) Subject to the provisions of sub-section (3), the Central Vigilance Commissioner or any Vigilance Commissioner shall be removed from his office only by order of the President on the ground of proved misbehaviour after the Supreme Court, on a reference made to it by the President, has, on inquiry, reported that the Central Vigilance Commissioner or any Vigilance Commissioner, as the case may be, ought on such ground be removed.

Removal of Central Vigilance Commissioner and Vigilance Commissioner.

(2) The President may suspend from office the Central Vigilance Commissioner or any Vigilance Commissioner in respect of whom a reference has been made to the Supreme Court under sub-section (1) until the President has passed orders on receipt of the report of the Supreme Court on such reference.

(3) Notwithstanding anything contained in sub-section (1), the President may by order remove from office the Central Vigilance Commissioner or any Vigilance Commissioner if the Central Vigilance Commissioner or such Vigilance Commissioner, as the case may be,—

- (a) is adjudged an insolvent; or
- (b) has been convicted of an offence which, in the opinion of the Central Government, involves moral turpitude; or
- (c) engages during his term of office in any paid employment outside the duties of his office; or
- (d) is, in the opinion of the President, unfit to continue in office by reason of infirmity of mind or body; or
- (e) has acquired such financial or other interest as is likely to affect prejudicially his functions as a Central Vigilance Commissioner or a Vigilance Commissioner.

(4) If the Central Vigilance Commissioner or any Vigilance Commissioner is or becomes in any way, concerned or interested in any contract or agreement made by or on behalf of the Government of India or participates in any way in the profit thereof or in any benefit or emolument arising therefrom otherwise than as a member and in common with the other members of an incorporated company, he shall, for the purposes of sub-section (1), be deemed to be guilty of misbehaviour.

Power to make rules by Central Government for staff.

7. The Central Government may by rules make provisions with respect to the number of members of the staff of the Commission and their conditions of service.

CHAPTER III

FUNCTIONS AND POWERS OF THE CENTRAL VIGILANCE COMMISSION

Functions and powers of Central Vigilance Commission.

8. (1) The functions and powers of the Commission shall be to—

(a) exercise superintendence over the functioning of the Delhi Special Police Establishment insofar as it relates to the investigation of offences alleged to have been committed under the Prevention of Corruption Act, 1988 or an offence with which a public servant may, under the Code of Criminal Procedure, 1973, be charged at the same trial;

49 of 1988.
2 of 1974

(b) inquire or cause an inquiry or investigation to be made on a reference made by the Central Government wherein it is alleged that a public servant being an employee of the Central Government or a corporation established by or under any Central Act, Government company, society and any local authority owned or controlled by that Government, has committed an offence under the Prevention of Corruption Act, 1988 or an offence with which a public servant may, under the Code of Criminal Procedure, 1973, be charged at the same trial;

49 of 1988.
2 of 1974

(c) inquire or cause an inquiry or investigation to be made into any complaint against any official belonging to such category of officials specified in sub-section (2) wherein it is alleged that he has committed an offence under the Prevention of Corruption Act, 1988 and an offence with which a public servant may, under the Code of Criminal Procedure, 1973, be charged at the same trial;

49 of 1988.
2 of 1974

(d) review the progress of investigations conducted by the Delhi Special Police Establishment into offences alleged to have been committed under the Prevention of Corruption Act, 1988 or the public servant may under the Code of Criminal Procedure, 1973, be charged at the same trial;

49 of 1988.
2 of 1974

(e) review the progress of applications pending with the competent authorities for sanction of prosecution under the Prevention of Corruption Act, 1988;

49 of 1988.

(f) tender advice to the Central Government, corporations established by or under any Central Act, Government companies, societies and local authorities owned or controlled by the Central Government on such matters as may be referred to it by that Government, said Government companies, societies and local authorities owned or controlled by the Central Government or otherwise;

(g) exercise superintendence over the vigilance administration of the various Ministries of the Central Government or corporations established by or under any Central Act, Government companies, societies and local authorities owned or controlled by that Government.

(2) The persons referred to in clause (c) of sub-section (1) are as follows:—

(a) members of All-India Services serving in connection with the affairs of the Union and Group 'A' officers of the Central Government;

(b) such level of officers of the corporations established by or under any Central Act, Government companies, societies and other local authorities, owned or controlled by the Central Government, as that Government may, by notification in the Official Gazette, specify in this behalf:

Provided that till such time a notification is issued under this clause, all officers of the said corporations, companies, societies and local authorities shall be deemed to be the persons referred to in clause (c) of sub-section (1).

9. (1) The proceedings of the Commission shall be conducted at its headquarters.

Proceedings of
Commission.

(2) The Commission shall observe such rules of procedure in regard to the transaction of the business as may be provided by regulations.

(3) The Central Vigilance Commissioner, or, if for any reason he is unable to attend any meeting of the Commission, the senior-most Vigilance Commissioner present at the meeting, shall preside at the meeting.

(4) No act or proceeding of the Commission shall be invalid merely by reason of—

(a) any vacancy in, or any defect in the constitution of, the Commission; or

(b) any defect in the appointment of a person acting as the Central Vigilance Commissioner or as a Vigilance Commissioner; or

(c) any irregularity in the procedure of the Commission not affecting the merits of the case.

10. (1) In the event of the occurrence of any vacancy in the office of the Central Vigilance Commissioner by reason of his death, resignation or otherwise, the President may, by notification, authorise one of the Vigilance Commissioners to act as the Central Vigilance Commissioner until the appointment of a new Central Vigilance Commissioner to fill such vacancy.

Vigilance
Commissioner
to act as Central
Vigilance
Commissioner
in certain
circumstances.

(2) When the Central Vigilance Commissioner is unable to discharge his functions owing to absence on leave or otherwise, such one of the Vigilance Commissioners as the President may, by notification, authorise in this behalf, shall discharge the functions of the Central Vigilance Commissioner until the date on which the Central Vigilance Commissioner resumes his duties.

11. The Commission shall, while conducting any inquiry referred to in clauses (b) and (c) of sub-section (1) of section 8, have all the powers of a civil court trying a suit under the Code of Civil Procedure, 1908 and in particular, in respect of the following matters, namely:—

Power relating
to inquiries.

(a) summoning and enforcing the attendance of any person from any part of India and examining him on oath;

(b) requiring the discovery and production of any document;

(c) receiving evidence on affidavits;

(d) requisitioning any public record or copy thereof from any court or office;

(e) issuing commissions for the examination of witnesses or documents; and

(f) any other matter which may be prescribed.

12. The Commission shall be deemed to be a civil court for the purposes of section 195 and Chapter XXVI of the Code of Criminal Procedure, 1973 and every proceeding before the Commission shall be deemed to be a judicial proceeding within the meaning of sections 193 and 228 and for the purposes of section 196 of the Indian Penal Code.

Proceedings
before
Commission to
be judicial
proceedings.

CHAPTER IV

EXPENSES AND ANNUAL REPORT

13. The expenses of the Commission, including any salaries, allowances and pensions payable to or in respect of the Central Vigilance Commissioner, the Vigilance Commissioners, Secretary and the staff of the Commission, shall be charged on the Consolidated Fund of India.

Expenses of
Commission
to be charged
on the
Consolidated
Fund of India.

5 of 1908.

2 of 1974.

45 of 1860.

Annual report.

14. (1) It shall be the duty of the Commission to present annually to the President a report as to the work done by the Commission.

(2) The report referred to in sub-section (1) shall contain a separate part on the functioning of the Delhi Special Police Establishment in so far as it relates to sub-section (1) of section 4 of the Delhi Special Police Establishment Act, 1946.

25 of 1946.

(3) On receipt of such report, the President shall cause the same to be laid before each House of Parliament.

CHAPTER V

MISCELLANEOUS

Protection of action taken in good faith.

15. No suit, prosecution or other legal proceeding shall lie against the Commission, the Central Vigilance Commissioner, any Vigilance Commissioner, the Secretary or against any staff of the Commission in respect of anything which is in good faith done or intended to be done under this Act.

Central Vigilance Commissioner, Vigilance Commissioner and staff to be public servants.

16. The Central Vigilance Commissioner, every Vigilance Commissioner, the Secretary and every staff of the Commission shall be deemed to be a public servant within the meaning of section 21 of the Indian Penal Code.

45 of 1860.

Report of any inquiry made on reference by Commission to be forwarded to that Commission.

17. (1) The report of the inquiry undertaken by any agency on a reference made by the Commission shall be forwarded to the Commission.

(2) The Commission shall, on receipt of such report and after taking into consideration any other factors relevant thereto, advise the Central Government and corporations established by or under any Central Act, Government companies, societies and local authorities owned or controlled by that Government, as the case may be, as to the further course of action.

(3) The Central Government and the corporations established by or under any Central Act, Government companies, societies and other local authorities owned or controlled by that Government, as the case may be, shall consider the advice of the Commission and take appropriate action:

Provided that where the Central Government, any corporation established by or under any Central Act, Government company, society or local authority owned or controlled by the Central Government, as the case may be, does not agree with the advice of the Commission, it may, for reasons to be recorded in writing, communicate the same to the Commission.

Power to call for information.

18. The Commission may call for reports, returns and statements from the Central Government or corporations established by or under any Central Act, Government companies, societies and other local authorities owned or controlled by that Government so as to enable it to exercise general supervision over the vigilance and anti-corruption work in that Government and in the said corporations, Government companies, societies and local authorities.

Power to give directions.

19. The Commission shall from time to time give directions to the Delhi Special Police Establishment for the purpose of discharging the responsibility entrusted to it under sub-section (1) of section 4 of the Delhi Special Police Establishment Act, 1946:

25 of 1946.

Provided that the Commission shall not exercise its powers in such a manner so as to require the Delhi Special Police Establishment to investigate or dispose of a particular case only in a particular manner.

Consultation with Commission in certain matters.

20. The Central Government shall, in making any rules or regulations governing the vigilance or disciplinary matters relating to persons appointed to public services and posts in connection with the affairs of the Union or to members of the All-India Services, consult the Commission.

Power to make rules.

21. (1) The Central Government may, by notification in the Official Gazette, make rules for the purpose of carrying out the provisions of this Act.

(2) In particular, and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—

- (a) the number of members of the staff and their conditions of service under section 7;
- (b) any other power of the civil court to be prescribed under clause (f) of section 11; and
- (c) any other matter which is required to be, or may be, prescribed.

22. (1) The Commission may, with the previous approval of the Central Government, by notification in the Official Gazette, make regulations not inconsistent with this Act and the rules made thereunder to provide for all matters for which provision is expedient for the purposes of giving effect to the provisions of this Act.

Power to make regulations.

(2) In particular, and without prejudice to the generality of the foregoing power, such regulations may provide for all or any of the following matters, namely:—

- (a) the duties and the powers of the Secretary under sub-section (4) of section 3; and
- (b) the procedure to be followed by the Commission under sub-section (2) of section 9.

23. Every notification issued under clause (b) of sub-section (2) of section 8 and every rule made by the Central Government and every regulation made by the Commission under this Act shall be laid, as soon as may be after it is issued or made, before each House of Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the notification or the rule or regulation, or both Houses agree that the notification or the rule or regulation should not be made, the notification or the rule or regulation shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that notification or rule or regulation.

Notification, rule, etc., to be laid before Parliament.

24. (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, by order, not inconsistent with the provisions of this Act, remove the difficulty:

Power to remove difficulties.

Provided that no such order shall be made after the expiry of a period of two years from the date of commencement of this Act.

(2) Every order made under this section shall, as soon as may be after it is made, be laid before each House of Parliament.

25. With effect from the constitution of the Commission under sub-section (1) of section 3, the Central Vigilance Commission set up by the Resolution of the Government of India in the Ministry of Home Affairs No. 24/7/64-AVD dated the 11th February, 1964 (hereafter referred to in this section as the existing Vigilance Commission) shall, in so far as its functions are not inconsistent with the provisions of this Act, continue to discharge the said functions and,—

Provisions relating to existing Vigilance Commission.

(a) all actions and decisions taken by the Vigilance Commission insofar as such actions and decisions are relatable to the functions of the Commission constituted under this Act shall be deemed to have been taken by the Commission;

(b) all proceedings pending before the Vigilance Commission, in so far as such proceedings relate to the functions of the Commission, shall be deemed to be transferred to the Commission and shall be dealt with in accordance with the provisions of this Act;

(c) the employees of the Vigilance Commission shall be deemed to have become the employees of the Commission on the same terms and conditions;

(d) all the assets and liabilities of the Vigilance Commission shall be transferred to the Commission.

46 of 1973.

26. Notwithstanding anything contained in the Foreign Exchange Regulation Act, 1973 or any other law for the time being in force,—

Appointments, etc., of officers of Directorate of Enforcement.

(a) the Central Government shall appoint a Director of Enforcement in the Directorate of Enforcement in the Ministry of Finance on the recommendation of the Committee consisting of—

- (i) the Central Vigilance Commissioner — Chairperson;
- (ii) Secretary to the Government of India in-charge of the Ministry of Home Affairs in the Central Government — Member;
- (iii) Secretary to the Government of India in-charge of the Ministry of Personnel in the Central Government — Member;

- (iv) Secretary to the Government of India in-charge
of the Department of Revenue, Ministry of
Finance in the Central Government — Member;

(b) no person below the rank of Additional Secretary to the Government of India shall be eligible for appointment as a Director of Enforcement;

(c) a Director of Enforcement shall continue to hold office for a period of not less than two years from the date on which he assumes office;

(d) a Director of Enforcement shall not be transferred except with the previous consent of the Committee referred to in clause (a);

(e) the Committee referred to in clause (a) shall recommend officers for appointment to the posts above the level of the Deputy Director of Enforcement and also recommend the extension or curtailment of the tenure of such officers in the Directorate of Enforcement;

(f) on receipt of the recommendation under clause (e), the Central Government shall pass such orders as it thinks fit to give effect to the said recommendation.

Amendment of
Act 25 of 1946.

27. In the Delhi Special Police Establishment Act, 1946,—

Interpretation-
section.

- (a) after section 1, the following section shall be inserted, namely:—

“1A. Words and expressions used herein and not defined but defined in the Central Vigilance Commission Act, 1999, shall have the meanings, respectively, assigned to them in that Act.”;

- (b) for section 4, the following sections shall be substituted, namely:—

Superintendence
and
administration
of Special
Police
Establishment.

“4. (1) The superintendence of the Delhi Special Police Establishment in so far as it relates to investigation of offences alleged to have been committed under the Prevention of Corruption Act, 1988, shall vest in the Commission.

49 of 1988.

(2) Save as otherwise provided in sub-section (1), the superintendence of the said police establishment in all other matters shall vest in the Central Government.

(3) The administration of the said police establishment shall vest in an officer appointed in this behalf by the Central Government (hereinafter referred to as the Director) who shall exercise in respect of that police establishment such of the powers exercisable by an Inspector-General of Police in respect of the police force in a State as the Central Government may specify in this behalf.

Committee for
appointment of
Director.

4A. (1) The Central Government shall appoint the Director on the recommendation of the Committee consisting of—

- (a) the Central Vigilance Commissioner — Chairperson;
- (b) Secretary to the Government of India in-charge of the Ministry of Home Affairs in the Central Government — Member;
- (c) Secretary to the Government of India in-charge of the Ministry of Personnel in the Central Government — Member.

(2) While making any recommendation under sub-section (1), the Committee shall consider the views of the Director.

(3) The Committee shall recommend a panel of officers—

(a) on the basis of seniority, integrity and experience in the investigation of anti-corruption cases; and

(b) chosen from amongst officers belonging to the Indian Police Service constituted under the All-India Services Act, 1951,

61 of 1951.

for being considered for appointment as the Director.

4B. (1) The Director shall, notwithstanding anything to the contrary contained in the rules relating to his conditions of service, continue to hold office for a period of not less than two years from the date on which he assumes office.

Terms and conditions of service of Director.

(2) The Director shall not be transferred except with the previous consent of the Committee referred to in sub-section (1) of section 4A.

4C. (1) The Committee referred to in section 4A shall, after consulting the Director, recommend officers for appointment to the posts of the level of Joint Director and above and also recommend the extension or curtailment of the tenure of such officers in the Delhi Special Police Establishment.

Appointment for posts of Joint Director and above, extension and curtailment of their tenure, etc.

(2) On receipt of the recommendation under sub-section (1), the Central Government shall pass such orders as it thinks fit to give effect to the said recommendation."

28. (1) The Government of India in the Ministry of Personnel, Public Grievances and Pensions (Department of Personnel and Training) Resolution No. 371/20/99-AVD-III dated the 4th April, 1999 is hereby repealed.

Repeal and saving.

Ord. 4 of 1999. (2) Notwithstanding such repeal and the cesser of operation of the Central Vigilance Commission Ordinance, 1999, anything done or any action taken under the said Resolution and the said Ordinance including the appointments made and other actions taken or anything done or any action taken or any appointment made under the Delhi Special Police Establishment Act, 1946 and the Foreign Exchange Regulation Act, 1973 as amended by the said Ordinance shall be deemed to have been made or done or taken under this Act or the Delhi Special Police Establishment Act, 1946 and the Foreign Exchange Regulation Act, 1973 as if the amendments made in those Acts by this Act were in force at all material times.

25 of 1946.
46 of 1973.

THE SCHEDULE

[See section 5(3)]

Form of oath or affirmation to be made by the Central Vigilance Commissioner or Vigilance Commissioner:—

"I, A.B., having been appointed Central Vigilance Commissioner (or Vigilance Commissioner) of the Central Vigilance Commission do swear in the name of God
solemnly affirm

that I will bear true faith and allegiance to the Constitution of India as by law established, that I will uphold the sovereignty and integrity of India, that I will duly and faithfully and to the best of my ability, knowledge and judgment perform the duties of my office without fear or favour, affection or ill-will and that I will uphold the Constitution and the laws."

STATEMENT OF OBJECTS AND REASONS

In pursuance to the recommendations of the Committee on Prevention of Corruption headed by Shri K. Santhanam, the erstwhile Central Vigilance Commission was set up *vide* Resolution No. 24/7/64-AVD dated the 11th February, 1964. The said Resolution *inter alia* provided that the Central Vigilance Commissioner would be attached to the Ministry of Home Affairs (now the Ministry of Personnel, Public Grievances and Pension), but in the exercise of its powers and functions it will not be subordinate to any Ministry/Department and will have the same measure of independence and autonomy as the Union Public Service Commission. Paragraph 3 of the said Resolution also stipulated that the Central Vigilance Commissioner will be appointed by the President by warrant under his hand and seal and that he will not be removed or suspended from the office except in the manner provided for the removal or suspension of the Chairman or a Member of the Union Public Service Commission. This Resolution was amended in November, 1995 deleting the provision relating to appointment of the Central Vigilance Commissioner by the President by warrant under his hand and seal.

2. In September, 1997, the Government constituted an Independent Review Committee (IRC) comprising Shri B.G. Deshmukh, Shri S.V. Giri and Shri N. N. Vohra to suggest measures for strengthening, *inter alia*, anti-corruption activities as part of its efforts against corruption. One of the recommendations made by the IRC was that the question of conferring statutory status to the Central Vigilance Commission (CVC) alongwith the restoration of the provision relating to appointment of the Central Vigilance Commissioner being made under the hand and seal of the President may be considered by the Government. The IRC also recommended that the Central Vigilance Commission should be made responsible for the efficient functioning of the Central Bureau of Investigation.

3. Subsequently, the Supreme Court *vide* its order dated the 18th December, 1997 in Criminal Writ Petition Nos. 340-343/93—Vineet Narain and others vs. Union of India and others (generally known as Jain Hawala Case) had *inter alia* given directions that statutory status should be conferred upon the Central Vigilance Commission. Several consequences of the conferment of such status were also directed by the Supreme Court to follow.

4. In view of the urgency involved in the matter, the Government decided to put the proposed law in place through an Ordinance so as to comply with the directions of the Supreme Court to confer statutory status upon the Central Vigilance Commission. Accordingly, the following Ordinances were promulgated by the President:—

- (i) The Central Vigilance Commission Ordinance, 1998 (Ord. 15 of 1998 dated 25.8.1998); and
- (ii) The Central Vigilance Commission (Amendment) Ordinance, 1998 (Ord. 18 of 1998 dated 27.10.1998).

To replace the two Ordinances dated 25th August, 1998 and 27th October, 1998, the Government introduced the Central Vigilance Commission Bill, 1998 in the Lok Sabha on 7.12.1998.

- (iii) The Central Vigilance Commission Ordinance, 1999 (Ord. 4 of 1999 dated 8.1.1999). This Ordinance had to be promulgated as the Ordinances mentioned at (i) and (ii) above were expiring and the Central Vigilance Commission Bill, 1998 had not been passed.

5. The Central Vigilance Commission Bill, 1998 was referred to the Department-related Parliamentary Standing Committee on Home Affairs for examination and report. The Department-related Parliamentary Standing Committee presented its report to the Parliament on the 25th February, 1999 and made certain recommendations on the Central

Vigilance Commission Bill, 1998. The Government examined the recommendations made by the Standing Committee and after acceptance of most of the recommendations moved official amendments to the Central Vigilance Commission Bill, 1999. The Lok Sabha passed the Central Vigilance Commission Bill, 1998 as the Central Vigilance Commission Bill, 1999 on 15th March, 1999 after adopting the official amendments moved in this regard. However, before the Bill could be considered and passed by the Rajya Sabha, the 12th Lok Sabha was dissolved on 26th April, 1999 and consequently the Central Vigilance Commission Bill, 1999 lapsed.

6. In the meanwhile the Central Vigilance Commission Ordinance, 1999 (Ord. 4 of 1999 dated 8.1.1999) was expiring on the 5th April, 1999 and, therefore, to continue the Commission, the Government issued a Resolution No. 371/20/99-AVD-III dated the 4th April, 1999 published in the Gazette of India Extraordinary dated the 4th April, 1999. The Central Vigilance Commission is presently continuing on the basis of the aforesaid Resolution as a non-statutory body.

7. Since the Supreme Court in its order dated the 18th December, 1997 had directed that statutory status should be conferred upon the Central Vigilance Commission, it is necessary to comply with the directions of the Supreme Court to re-introduce the Bill with the title "The Central Vigilance Commission Bill, 1999" conferring statutory status upon the Central Vigilance Commission.

8. Hence, the Bill seeks to confer statutory status upon the Central Vigilance Commission in compliance with the directions of the Supreme Court and also to repeal the Government of India Resolution dated the 4th April, 1999 under which the Commission is presently functioning as a non-statutory body.

NEW DELHI;

VASUNDHARA RAJE.

The 10th December, 1999.

PRESIDENT'S RECOMMENDATION UNDER ARTICLE 117 OF THE CONSTITUTION OF INDIA

[Copy of letter No. 371/20/99-AVD-III dated the 13th December, 1999 from Smt. Vasundhara Raje, Minister of State in the Ministry of Personnel, Public Grievances and Pensions to the Secretary-General, Lok Sabha.]

The President, having been informed of the subject matter of the Central Vigilance Commission Bill, 1999 recommends the introduction and consideration of the Central Vigilance Commission Bill, 1999 in Lok Sabha under article 117(1) and (3) of the Constitution.

FINANCIAL MEMORANDUM

Sub-clause (4) of clause 3 of the Bill provides for appointment of a Secretary to the Commission on such terms and conditions as the Central Government deems fit to exercise such powers and discharge such duties as the Commission may by regulations specify in this behalf. Sub-clause (7) of clause 5 of the Bill provides for salaries, allowances and pensions payable to or in respect of the Central Vigilance Commissioner and the Vigilance Commissioners. Clause 7 of the Bill provides for appointment of members of the staff of the Commission and their conditions of service.

2. For the Central Vigilance Commission the Budget provision for the year 1999-2000 is rupees four crores and eleven lakhs. The Budget Estimates projected for the year 2000-2001 are rupees five crores .

3. The Bill provides for the appointment of a Central Vigilance Commissioner and not more than four Vigilance Commissioners. Presently, the Central Vigilance Commissioner and one Vigilance Commissioner are in position who were appointed under the earlier Ordinances, i.e., the Central Vigilance Commission Ordinance 1998 (No. 15 of 1998) dated 25th August, 1998 and Central Vigilance Commission Ordinance 1999 (No. 4 of 1999) dated 8th January, 1999 respectively. After the proposed Bill becomes an Act, there could be an increase in expenditure due to appointment of more Vigilance Commissioners. In addition, their personal staff, etc., would also require to be appointed.

4. Recurring additional expenditure towards pay and allowances, etc., of the Central Vigilance Commissioner and Vigilance Commissioner under sub-clause (7) of clause 5 and of Secretary under sub-clause (4) of clause 3 and the staff of the Commission under clause 7 are estimated approximately rupees fifty lakhs per annum. Rough estimates of additional non-recurring expenditure on items such as furniture, office equipment, vehicle, etc., would be approximately of the order of rupees fifteen lakhs. At this stage, it is not possible to give precise details of the expenditure to be incurred.

5. The Bill does not involve any other recurring or non-recurring expenditure.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Paragraph (b) of sub-clause (2) of clause 8 of the Bill empowers the Central Government to specify, by notification in the Official Gazette, the level of officers of corporations established by or under any Central Act, Government companies, societies and other local authorities, owned or controlled by the Central Government.

2. Clause 21 of the Bill empowers the Central Government to make rules, by notification in the Official Gazette, for the purpose of carrying out the provisions of the proposed enactment. The various matters in relation to which such rules may be made have been enumerated in detail under various items of sub-clause (2) of that clause. These relate mainly to the number of members of the staff and their conditions of service under clause 7, any other power of a civil court to be prescribed under sub-clause (f) of clause 11 and any other matter which is required to be, or may be, prescribed. The Central Government shall, in making such rules or regulations, consult the Central Vigilance Commission as required under clause 20.

3. Clause 22 of the Bill empowers the Central Vigilance Commission, with the previous approval of the Central Government and by notification in the Official Gazette to make regulations, not inconsistent with the proposed enactment and the rules made thereunder to provide for all matters for which provision is expedient for the purposes of giving effect to the provisions of the proposed enactment. The various matters in relation to which such regulations may be made have been enumerated in detail under various items of sub-clause (2) of that clause. These relate mainly to the duties and powers of the Secretary under sub-clause (4) of clause 3 and the procedure to be followed by the Commission under sub-clause (2) of clause 9.

4. Clause 23 lays down that every notification issued under clause 8 (2) (b) and every rule made by the Central Government under clause 21 and every regulation made by the Central Vigilance Commission under clause 22 is required to be laid before Parliament before each House of Parliament.

5. The matters in respect of which notification may be issued or rules or regulations may be made are generally matters of procedure or administrative details and it is not practicable to make detailed provisions for them in the Bill itself. The delegation of legislative power is, therefore, of a normal character.

6. Necessary action has already been initiated for preparing the draft rules and regulations in this regard separately.

G. C. MALHOTRA,
Secretary-General.